

2018 Legislative Update

Second Session of the 110th General Assembly

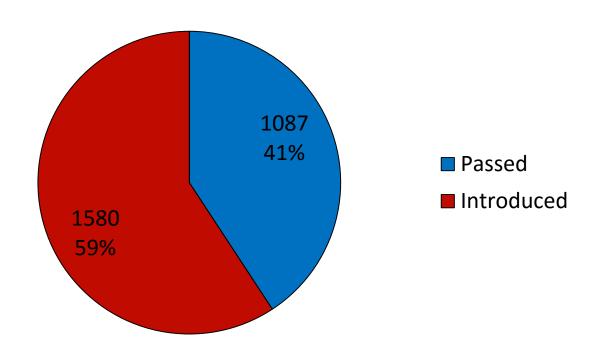
TDEC at the Legislature





Bill Passage Rate – 109th General Assembly

Total: 2667 bills Introduced





New building





TDEC exists to enhance the quality of life for citizens of Tennessee and to be stewards of our natural environment.

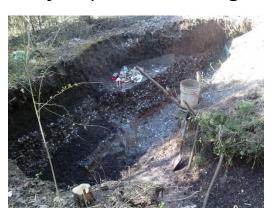
Administration Bills – Public Chapter 630 (HB1815 Littleon/ SB2239 Bell)

Public Records - Tenn. Code Ann. § 11-1-102

- Under Title 10, Chapter 7, Part 5, state records are open for inspection by the public
- Narrows the public records exemption for records concerning radioactive materials to clarify that only those records that are confidential under federal law as guidance are exempted under state law (Division of Radiological Health)

 Creates a new exemption for records relating to the location of a historical site or artifact when necessary to prevent damage to the site, artifact or property (Division

of Archaeology)







Administration Bills – Public Chapter 753 (HB1816 Howell/ SB2240 Bell)

Ocoee River Recreation and Economic Development Fund

- Starting with the 2019 season, TN State Parks and the newly created
 Board will be regulating the commercial operations on the Ocoee River
- This bill clarifies provisions from the 2017 Ocoee River legislation to ensure that TDEC is paid for its expenses in managing the Ocoee River





Bills of Interest - Water Public Chapter 496 (HB0362 Zachary/ SB0295 Briggs)

Post-Construction (Permanent) Stormwater Controls

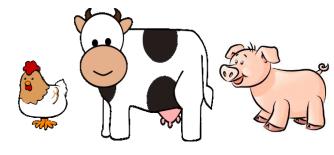
- Municipal Separate Storm Sewer Systems (MS4s)
- Amends Tenn. Code Ann. § 69-3-108(s) to require the Board of Water Quality, Oil, and Gas to promulgate rules regarding numeric or narrative effluent limitations to manage post-construction stormwater
- Rules must take effect before any additional NPDES permits can be issued to a local government entity administering an MS4



Bills of Interest – Water Public Chapter 523 (HB2317 Hawk/SB2217 Bell)

Concentrated Animal Feeding Operations

- In 2017, the legislature eliminated TDEC's state operating permit for concentrated animal feeding operations (CAFOs) as of March 1, 2018
- Stakeholders agreed to a compromise permitting program, effective March 1, 2018:
 - Large liquid waste AFOs <u>must</u> obtain a state operating permit
 - Medium and small liquid waste AFOs and dry litter AFOs <u>may</u> obtain a permit
 - Less burdensome nutrient management plan requirements
- Rulemaking coming later this year





Bills of Interest – Water Public Chapter 845 (HB2313 Lollar/SB2229 Southerland)

Permit Shield

- Establishes a permit shield provision in the TN Water Quality
 Control Act comparable to federal Clean Water Act's provision
- Provides that compliance with an NPDES permit will be deemed compliance for purposes of the provisions of the Act. Compliance includes the discharge of pollutants for which no standard or limit is set forth in the permit if:
 - (1) The permit holder complies with applicable reporting and disclosure requirements under the act; and
 - (2) The discharge of pollutants is disclosed to the department in such a manner that the discharge is within the reasonable contemplation of the department at the time of issuance of the final permit.



Bills of Interest – Water Public Chapter ??? (HB0631 Staples/SB0619 Harris)

Lead in School Drinking Water

- Requires each local board of education to develop a policy to implement a program to reduce the potential sources of lead contamination in drinking water in public schools that incorporates periodic, not to exceed biennial, testing of lead levels in drinking water sources at school facilities that were constructed prior to January 1, 1998.
- Effective January 1, 2019



Bills of Interest - Water (HB2538 Howell/SB2286 Bell)

Aquatic Pesticides



- Sent to <u>summer study</u> to hear from stakeholders
- As introduced, would require persons who apply pesticides to waters of Tennessee (pursuant to an NPDES permit) to post public notice at all affected public swimming areas, boat launches, and boat docks
- No notice is currently required by the current NPDES general permit, so TDEC would modify its permit to require such notice

Bills of Interest – Coal Mining Public Chapter 839 (HB0571 Powers/ SB0686 Yager)

Coal Surface Mining Primacy

- Requires the governor to request federal grant funding and apply to the federal government for Tennessee to assume primacy over the regulation of surface coal mining and reclamation operations in the state
- Requires TDEC to serve as the state regulatory authority for surface coal mining and reclamation operations





Bills of Interest - Solid Waste Management

- SB2108 Niceley/HB2442 Shaw (Public Chapter ???)
 - Requires TDEC to maintain materials designed to assist municipal solid waste region board members with administering their regions.
 - The department is required to publish the materials on the website and send electronic copies by July 1, 2018.
- SB2611 Bailey/HB2292 Williams
 - Legislation introduced to address funding needed to clean up illegal tire dump sites.
 - In lieu of legislation, TDEC DSWM agreed to expand eligibility for the FY2019 Waste Tire Cleanup Grant.



Bills of Interest – Air Pollution Public Chapter ??? (HB1782 / SB2656)

- Multiple bills related to emissions testing were introduced:
 - SB2653 Watson/HB1783 Kane and SB1883 Briggs/HB1859 Kane allow for 24 month vehicle registration.
 - SB2532 Ketron/HB2548 D. White allows for biennial inspection.
 Companion bill to SB2653/HB1783 and SB1883/HB1859.
 - SB1492 Haile/HB1703 Jernigan allows for tailpipe test in lieu of OBD if check engine light illuminated.
- One bill passed:
 - SB2656 Watson/HB1782 Carter requires all counties except Davidson to eliminate the I/M program if approved by EPA.



Bills of Interest – Energy

- SB1995 Johnson/HB2037 McCormick (Public Chapter 624)
 - Changes the trigger for anti-price gauging measure from "state of emergency" to "abnormal economic disruption for goods and services." The declaration can continue for a maximum 15 days unless there is a subsequent declaration.
 - Certain price increases are excluded from being "grossly excessive."
- SB1793 Bailey/HB1731C. Sexton (Public Chapter 825)
 - Establishes a regulatory framework for wind energy facilities within the state.
 - Wind energy facilities must obtain a certificate of public convenience and necessity from the Public Utility Commission and a permit from the local governing body.
 - The local government must adopt the minimum permitting requirements. The local government must furnish a copy of the adopted local legislation to TDEC.
- SB2397 Yager/HB2432 M. White (Public Chapter 902)
 - Authorizes state procurement agencies to enter into an energy performance or guaranteed savings contract under a pilot project.
 - Contracts are subject to approval by the State Building Commission.



Bills of Interest – Administrative Procedures Public Chapter ??? (HB1895 Matlock/SB1572 Bell)

Definitions of "Rule" and "Policy" under the UAPA

- Clarifies that "policy" means:
 - any statement, document, or guideline prepared or issued by any agency that <u>merely</u> defines or explains the meaning of a statute or a rule
 - any statement, document, or guideline concerning <u>only the internal management of</u> <u>state government</u> that <u>does not affect private rights</u>, privileges, or procedures available to the public
- Clarifies that "rule" means:
 - any agency regulation, standard, statement, or document of general applicability that is not a policy that:
 - (A) Describes the procedure or practice requirements of an agency; or
 - (B) <u>Implements</u>, <u>prescribes</u>, <u>or interprets</u> an enactment of the general assembly or congress or a regulation adopted by a federal agency.
 - includes the establishment of a fee and the amendment or repeal of a prior rule.
 - exceptions listed in 4-5-102(12)(B)
- All agencies must submit a list of all policies adopted after June 30, 2018, to the Government Operations Committees
 - include a summary of the policy adopted and justification for adopting the policy instead of promulgating a rule



Bills of Interest - Administrative Procedures Public Chapter 611 (HB2437 Gant/SB1573 Bell)

Rulemaking Hearings

- Requires agencies, when statutorily required to hold a public hearing as part of their rulemaking process, to make copies of the rule available in redline form to persons in attendance at the hearing.
 - TDEC's current practice (thanks, Wayne Gregory!)



Bills of Interest – Administrative Procedures Public Chapter 712 (HB1608 Matlock/HB1724 Bell)

Public Records

- Requires state governmental entities to promulgate rules, rather than adopt policies, to establish a process for making public records requests, for responding to requests, and for the creation of a statement of any fees charged for copies.
 - In 2016, the legislature required all state governmental entities to establish a written policy.
- TDEC will promulgate a rule.
 - Rule 0400-01-01-.01 Access to Department Public Records
 - Sets forth the costs, but not the process for making requests.



Bills of Interest - Administrative Procedures Public Chapter ??? (HB2386 Daniel/SB2603 Bell)

Contested Case Hearings – Venue

- Under the UAPA, a person who is aggrieved by a final decision in a contested case is entitled to judicial review.
- Current law requires that proceedings for review be instituted in chancery court in Davidson County.
- Expands the options for venue to the chancery court:
 - nearest to the place of residence of the person contesting the action, or
 - nearest to the place where the cause of action arose, or
 - Davidson County





Bills of Interest – Administrative Procedures Public Chapter 793 (HB2248 Faison/SB2465 Roberts)

Professional/Occupational Licenses

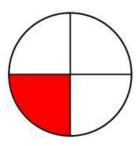
- "Fresh Start Act" brought by The Beacon Center
- Generally prohibits licensing authorities from denying an application for a license, certificate, or registration solely or in part <u>due to a prior criminal conviction that does not</u> <u>directly relate</u> to the applicable occupation, profession, business, or trade.
- Creates a process that all licensing authorities must follow before denying or refusing to renew a license based on the applicant being convicted of a criminal offense.



Bills of Interest - Parks and Conservation Public Chapter 583 (HB1957 Reedy/SB2714 Bowling)

Archaeological Advisory Council - members

 Deletes ¼ blood quantum requirement for membership on the archaeological advisory council, to instead require that the three members be of "Native American descent and representative of the Native American community in Tennessee."



Other Bills of Interest – Tennessee Historical Commission Public Chapter ??? (HB1572 McDaniel/SB2519 Ketron)

- Requires the proponent of a suit terminating land use as a cemetery to file notice with the Historical Commission at least 30 days prior to any hearing on the suit which will then be posted to the Historical Commission website.
- Suits regarding native Indian human remains are exempted from this requirement as they are subject to other statutory requirements.
- Requires the Commission to establish a historic cemetery advisory committee to study protections and preservation efforts and make recommendations to the Commission.





Other Bills of Interest – Tennessee Historical Commission Public Chapter ??? (HB1574 McDaniel/SB2520 Ketron)

- Prohibits the sale, transfer, or other disposal of a memorial or public property with a memorial by a local government.
- Authorizes a local government to petition the THC for a waiver of the prohibition of selling, transferring, or disposing of any memorial or public property on which a memorial is located.
- Establishes a complaint process for interested parties to allege violations of the Tennessee Heritage Protection Act by public entities.
- Authorizes any interested party to intervene in a petition for waiver by filing written notice with the THC an allows that party to present testimony at any hearing on the petition.
- Provides certain parties have standing to seek injunctive relief to enforce the THPA.
- Prohibits a public entity in violation of the THPA from entering into grant contracts with ECD for 5 years after the violation.
- Authorizes a historical organization to petition the THC to transfer ownership or relocate publicly owned memorials to the control of the historical organization with consent of the owning public entity.



Bills of Interest – 2019 Budget

- \$1,000,000 in non-recurring dollars to rapidly complete state-wide digitization of more than 1 million septic system files currently in paper form, often stored in local government buildings with associated rent expense. This project has a projected payback period of 3 years.
- \$111,000 for two positions to staff a new Visitor Center at Cummins Falls State Park that will be completed this fall.



Sunset Extensions

Tenn. Code Ann. § 4-29-239 (terminate July 1, 2018)

- Board of Water Quality, Oil and Gas
- Underground Storage Tanks and Solid Waste Disposal Control Board
- Tennessee Heritage Conservation Trust Board of Trustees
- Interstate Mining Compact
- All four extended to June 30, 2023

Tenn. Code Ann. § 4-29-240 (terminate July 1, 2019)

Department sunset (next year)

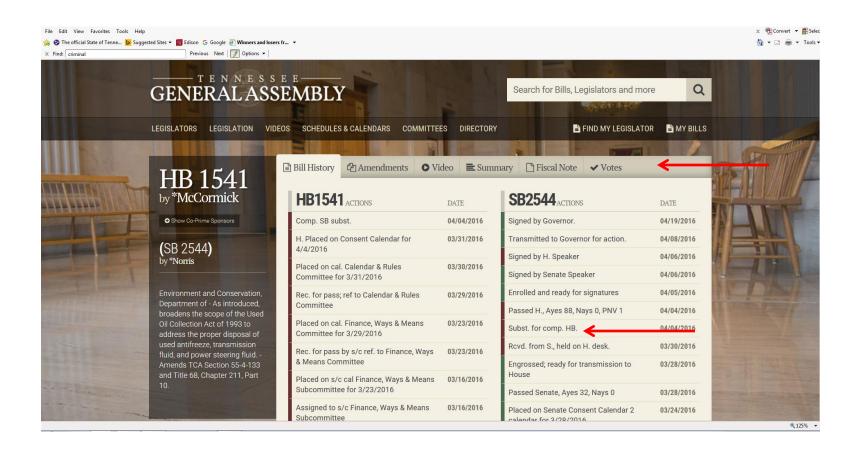


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Thank you!



